

## Message Text

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ACTION IO-14

INFO OCT-01 ARA-10 ISO-00 CIAE-00 DODE-00 PM-05 H-01  
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EB-08 STR-07 OMB-01 CEA-01 OES-09 NASA-01 ACDA-12  
AGRE-00 COME-00 FRB-03 XMB-02 OPIC-03 LAB-04  
SIL-01 /172 W

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R 242120Z JUL 78

FM AMEMBASSY BOGOTA

TO SECSTATE WASHDC 9119

INFO USMISSION USUN

USMISSION GENEVA

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CORRECTED COPY (PARA 3(B))

EO 11652: GDS

TAGS: PORG, UNGA, UNHRHC, UNESCO, WARC, PLO, ITU, ILO

SUBJ: DEPUTY ASSISTANT SECRETARY BARRY'S PRE-33RD UNGA

CONSULTATIONS: COLOMBIA

1. USMMARY. AS GA PRESIDENT LAME DUCK COLOMBIAN FONMIN LIEVANO (SEE BOGOTA 6643) WILL NO DOUBT BEN OVER BACKWARDS TO BE EVEN-HANDED BUT IN THE PROCESS HE MAY BE LESS HELPFUL ON ISSUES SUCH AS ME OR PUERTO RICO THAN MOJSOV WAS LAST YEAR. CONSULTATIONS WITH GOC ON UNGA ISSUES REVEALED GROWING SYMPATHY FOR ARAB POSITIONS, A DECIDED INCLINATION TO KEEP THEIR HEADS DOWN ON CONTROVERSIAL GA ISSUES AND A CONTINUED DESIRE TO PRESS PET THEMES SUCH AS THE GEOSYNCHRONOUS ORBIT. ON ECONOMIC ISSUES THEY SEE THAT ESPOUSAL OF G-77 ISSUES SOMETIMES CUTS AGAINST THEIR OWN INTERESTS BUT APPARENTLY SEE LITTLE ALTERNATIVE TO GOING ALONG WITH THE CROW. USUN AND DEPARTMENT WILL HAVE TO CONSULT CLOSELY WITH LIEVANO AND COLOMBIAN DELEGATION TO BE SURE THAT THEIR CONCEPT OF "NEUTRALITY" IS A REASONABLE ONE.

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END SUMMARY.

2. ON JULY 24, DAS BARRY, POL COUNSELOR AND ACTING HEAD OF EC/COMM SECTION MET AT COLOMBIAN FOREIGN MINISTRY WITH OFFICIALS THAT MINISTRY TO DISCUSS MAJOR MULTILATERAL ISSUES AT 33RD UNGA. COLOMBIAN TEAM WAS HEADED BY UNDER SECRETARY FOR INTERNATIONAL ORGANIZATIONS AND CONFERENCES FONSECA AND INCLUDED REPRESENTATIVES

OF OFFICE OF UNDER SECRETARY FOR ECONOMIC AFFAIRS. BARRY AND EMB OFFS ALSO CALLED ON ACTING FOREIGN MINISTER BORDA. (FOREIGN MINISTER LIEVANO WAS IN CUBA FOR FIRST VISIT PAID BY A COLOMBIAN FON MIN TO CUBA SINCE 1959.)

3. POLITICAL ISSUES:

A) NAMIBIA: BARRY NOTED THAT WE MIGHT BE ON THE VERGE OF A BREAKTHROUGH ON NAMIBIA, OUTLINED NEXT STEPS IN PROCESS, AND STATED THAT SPECIAL SESSION OF UNGA WOULD HAVE TO BE HELD EARLY THIS FALL TO APPROVE FINANCING OF UN PRESENCE CALLED FOR BY SECURITY COUNCIL. COLOMBIAN FON MIN LIEVANO MIGHT HAVE TO PRESIDE OVER SUCH A SPECIAL SESSION. BARRY URGED FINANCING OF UNTAG THROUGH REGULAR ASSESSMENT AND POINTED OUT THAT LATIN AMERICAN PARTICIPATION IN UNTAG WOULD BE MOST HELPFUL. FONSECA REPLIED THAT COLOMBIAN MISSION TO UN HAD NOT REPORTED ON DEVELOPMENTS DESCRIBED BY BARRY AND PROMISED TO PREPARE MEMORANDUM FOR FOREIGN MINISTER LIEVANO BASED ON PRESENT CONVERSATION. HE ALSO COMMENTED THAT IN CHARTER REVIEW COMMITTEE GOC HAD CONSISTENTLY SUPPORTED CONCEPT OF PERMANENT UN PEACE-KEEPING FORCE SET UP BY CHARTER AMENDMENT TO BE USED IN SITUATIONS SUCH AS THE NAMIBIA ONE.

B) MIDDLE EAST: BARRY STATED THAT USG FORESAW POSSIBILITY OF SEVERAL UNFORTUNATE DEVELOPMENTS IN CONNECTION WITH MIDDLE EAST SITUATION. DEPENDING ON OUTCOME OF NAM MEETING IN BELGRADE, ARAB RADICALS AND ALLIES MIGHT SEEK TO HAVE GA RECONFIRM ALLEGED LINKAGE  
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ZIONISM AND RACISM, ADOPT RESOLUTION DEFINING PALESTINIAN RIGHTS, AND ENHANCE STATUS OF PLO. HE URGED THAT GOC CONSIDER CAREFULLY WHETHER ITS POSITION ON MIDDLE EAST ISSUES SERVED TO GIVE POSITIVE IMPETUS TO RESOLUTION OF CONFLICT IN THE AREA. HE ALSO NOTED LIKELIHOOD THAT PLO WOULD ASK TO SPEAK TO PLENARY DURING GENERAL DEBATE AND THAT LIEVANO, AS GA PRESIDENT, WOULD HAVE TO RULE ON SUCH A REQUEST. IN ANSWER, FONSECA SAID COLOMBIA HAD ALWAYS TRIED TO MAINTAIN BALANCE BETWEEN ARAB AND ISRAELI POSITIONS. GOC FAVORED SADAT PEACE INITIATIVE AND SHARED USG CONCERN THAT GA MIGHT TAKE ACTION NOT CONDUCTIVE TO PROGRESS TOWARD SETTLEMENT OF REGION'S PROBLEMS. HOWEVER, HE CITED PRECEDENT OF COLOMBIAN ABSTENTION ON Z/R AS AN EXAMPLE OF "BALANCE" AND REFERRED TO PRECEDENT OF ARAFAT'S ADDRESS TO UNGA, GENERALLY GIVING IMPRESSION THAT THEIR POSITION WOULD CONTINUE TO HAVE A MARKED PRO-ARAB TILT. BARRY PRESSED HARD ON PRECEDENT OF RESTRICTING RIGHT TO SPEAK DURING GENERAL DEBATE TO MEMBER STATES AND MADE SOME HEADWAY, BUT MORE REMAINS TO BE DONE.

C) REFORM OF UN: IN ANSWER TO QUESTION POSED BY MEMBER OF COLOMBIAN TEAM, BARRY OUTLINED PRESIDENT'S PROPOSALS FOR REFORM OF UN, WHICH SHARED MANY OF COLOMBIAN GOALS BUT DID NOT CALL FOR CHARTER AMENDMENT. FONSECA DECLARED THAT GOC WOULD STUDY USG

INITIATIVE ON REFORM AND WOULD NOT DOUBT BE PREPARED TO SUPPORT  
MANY OF US IDEAS.

D) CREATION OF POST OF UN HIGH COMMISSIONER FOR HUMAN RIGHTS:  
FONSECA OBSERVED THAT GOC CONTINUED TO SUPPORT CREATION OF POST  
OF UN HIGH COMMISSIONER FOR HUMAN RIGHTS AND INQUIRED AS TO USG'S  
INTENTIONS IN THIS REGARD. BARRY REPLIED THAT, USG DECISION WOULD  
BE MADE IN LIGHT OF PRE-UNGA CONSULTATIONS AND REACTIONS OF OTHER  
SUPPORTERS OF UNHCHR SUCH AS COLOMBIA. USG WAS CONSIDERING  
POSSIBILITY OF OTHER HUMAN RIGHTS INITIATIVES, SUCH AS EXPANDING  
THE ROLE OF THE GA IN MONITORING AND CO-ORDINATING ALL UN HUMAN  
RIGHTS ACTIVITIES, INCLUDING THOSE OF SUCH ORGANIZATIONS AS ILO  
AND UNESCO. FONSECA INDICATED THAT GOC WOULD SUPPORT UNHCHR  
PROPOSAL IF IT WAS PUT FORWARD AGAIN THIS YEAR BUT THOUGHT IT  
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HAD LITTLE CHANCE OF SUCCESS. HE REACTED POSITIVELY TO THE IDEA  
OF A WIDER ROLE FOR UNGA IN HUMAN RIGHTS. IN SUBSEQUENT  
CONSERVATION FONSECA EXPRESSED CONCERN ABOUT EXCLUSIVE AFRICAN  
FOCUS ON HUMAN RIGHTS PROBLEMS IN CHILE AND ASKED IF US DID NOT  
FEEL MORE EVEN-HANDED DISCUSSION OF HUMAN RIGHTS VIOLATIONS IN  
AFRICA AND ELSEWHERE WAS CALLED FOR. BARRY AGREED HEARTILY,  
OUTLINING SOME OF RECENT PROGRESS MADE IN HUMAN RIGHTS COMMISSION  
AND IN GA.

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ACTION IO-14

INFO OCT-01 ARA-10 ISO-00 CIAE-00 DODE-00 PM-05 H-01  
INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15  
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AGRE-00 COME-00 FRB-03 XMB-02 OPIC-03 LAB-04  
SIL-01 /174 W

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R 242120Z JUL 78

FM AMEMBASSY BOGOTA

TO SECSTATE WASHDC 9120

INFO USUN NEW YORK 481

USMISSION GENEVA

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E) NON-ALIGNED MOVEMENT: WITH REGARD TO NAM, FONSECA EXPRESSED REGRET OVER LIMITED ROLE THAT GOC HAD CHOSEN TO PLAY, SAID HE BELIEVED HIS GOVERNMENT COULD MAKE A REAL CONTRIBUTION TO WORK OF THAT ORGANIZATION. BARRY REMARKED THAT NOT ONLY USG BUT SEVERAL LEADING MEMBERS OF NAM WERE CONCERNED ABOUT THE WAY CUBANS WERE SEEKING TO MANIPULATE THE ORGANIZATION FOR THEIR OWN ENDS AND FORESAW PROBABLE CHANGE IN PRESENT FAVORABLE ATTITUDE OF USG TOWARD NAM SHOULD CUBANS END UP PLAYING ROLE. QUESTION WAS WHETHER MODERATES COULD EXERT REAL INFLUENCE FROM WITHIN NAM OR WHETHER THEIR VOICE WOULD BE IGNORED. WHILE CONCEDED THAT CUBA WAS NOT TRULY NON-ALIGNED AND THAT GOC SHARED FEARS OF USG, FONSECA SAID GOC WOULD TELL ITS REPRESENTATIVE AT FORTHCOMING BELGRADE MEETING NOT TO INTERVENE IN DEBATE EXCEPT UPON INSTRUCTIONS.

F) PUERTO RICO: BARRY RAISED QUESTION OF PUERTO RICO IN UN CONTEXT, STRESSED USG'S STRONG OPPOSITION TO CONSIDERATION OF THE ISLAND'S CONSTITUTIONAL RELATIONSHIP WITH THE US BY THE COMMITTEE OF 24, AND NOTED THAT PRESIDENT CARTER WAS ABOUT TO ISSUE A PROCLAMATION REAFFIRMING ADMINISTRATION'S CONFIDENTIAL

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READINESS TO ACCEPT ANY STATUS PUERTO RICAN PEOPLE CHOOSE. COLOMBIA'S POSITION WAS CENTRAL BECAUSE OF GA PRESIDENCY. FONSECA REPLIED THAT GOC RESPECTED THE EXPRESSION OF THE PUERTO RICAN PEOPLE'S WILL, AS MANIFESTED IN SEVERAL ELECTIONS, BUT DID NOT WISH TO GET OUT IN FRONT ON THIS ISSUE ESPECIALLY SINCE IT WANTED TO APPEAR "NEUTRAL" AS GA PRESIDENT.

H) GEOSYNCHRONOUS ORBIT: FONSECA NOTED THAT THE US DELEGATION TO THE RECENT MEETING OF THE OUTER SPACE COMMITTEE HAD STATED THAT, IN USG'S VIEW, THE TIME HAD NOT YET COME TO ATTEMPT TO DEFINE OUTER SPACE. HE SAID GOC REALIZED THIS WAS A COMPLEX SUBJECT REQUIRING ADDITIONAL STUDY BUT BELIEVED AN AGREED DEFINITION SHOULD BE ACHIEVED AS SOON AS POSSIBLE. BARRY REPLIED THAT THE US DELEGATE HAD, IN FACT, SAID THERE WAS AS YET NO COMPELLING NEED OR JUSTIFICATION FOR DEFINING OUTER SPACE AND POINTED OUT THAT THE QUESTION WAS A POLITICAL, AS WELL AS AN ECONOMIC AND JUDICIAL ONE. BARRY EXPRESSED DOUBT THAT CONSENSUS EXISTED IN INTERNATIONAL COMMUNITY REGARDING THE RIGHTS OF SUBJACENT STATES AND NOTED THAT US CONTINUED TO BELIEVE THAT OUTER SPACE TREATY HAD RESOLVED THIS QUESTION. ON LEARNING THAT COLOMBIAN DELEGATE HAD RAISED GEOSYNCHRONOUS ORBIT IN WARC SYMPOSIUM IN RIO (RIO 3296) BARRY CALLED FONSECA JULY 25 AND EXPRESSED CONCERN THAT INTRODUCING THIS ISSUE INTO WARC COULD GREATLY COMPLICATE

THE IMPORTANT TECHNICAL WORK OF THE CONFERENCE. FONSECA  
CONFIRMED THAT NEW GOVERNMENT WOULD PURSUE COLOMBIAN INITIATIVE  
ON GEOSYNCHRONOUS ORBIT AS ALREADY STATED BY PRESIDENT-ELECT  
TURBAY. BARRY SAID THAT US BELIEVED THAT GA AND OUTER SPACE  
COMMITTEE WERE PROPER FORUMS FOR DISCUSSING THIS INITIATIVE,  
NOT HIGHLY TECHNICAL AND VITALLY IMPORTANT WARC WHERE IN-  
SERTION OF ONE EXTRANEIOUS ISSUE COULD OPEN FLOODGATES FOR  
DISCUSSION OF NEW WORLD INFORMATION ORDER ETC. FONSECA NOTED  
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THAT GOC HAD RAISED GEOSYNCHRONOUS ORBIT IN ITU, BUT  
PROMISED TO GIVE CAREFUL CONSIDERATION TO US VIEWS AS NEW  
GOC POSITIONS ARE TAKEN.

4. ECONOMIC ISSUES:

A) NORTH-SOUTH DIALOGUE: IN MEETING WITH BORDA, BARRY  
REFERRED TO RECENT CONVERSATION IN PANAMA BETWEEN JAMAICAN  
PRIME MINISTER MANLEY AND OTHER PARTICIPANTS AT SUMMIT MEETING  
REGARDING NORTH-SOUTH DIALOGUE AND TO US POSITION THAT  
SOVIET BLOC SHOULD NOT BE ALLOWED TO ESCAPE RESPONSIBILITY  
FOR ASSISTANCE TO UNDER-DEVELOPED WORLD. HE URGED THAT GOC  
SPEAK OUT TO URGE SUCH INVOLVEMENT BY USSR AND ITS ALLIES.  
BORDA REPLIED ONLY THAT HE UNDERSTOOD CONVERSATION AT PANAMA  
HAD TO DO WITH ASSISTANCE TO WESTERN HEMISPHERE BY USG.

B) OVERVIEW COMMITTEE: BARRY WENT OVER US SUGGESTIONS FOR  
WORK OF OVERVIEW COMMITTEE STRESSING US UNWILLINGNESS TO  
PARTICIPATE IN ANOTHER RESOLUTION-PASSING EXERCISE  
DUPLICATING WORK OF SECOFD COMMITTEE. GOC OFFICIALS CLEARLY  
HAVE NOT THOUGHT MUCH ABOUT COMMITTEE, BUT THEY SHARE OUR  
CONCERN THAT FRUSTRATIONS BUILT UP THERE NOT SPILL OVER INTO  
UNGA.

C) COMMON FUND: COLOMBIANS ARE CLEARLY AFRAID THAT A COMMON  
FUND WOULD UNDERCUT THE VIABILITY OF THE COFFEE AGREEMENT  
AND CLAIM TO HAVE EXPRESSED THEIR RESERVATIONS FIRMLY  
WITHIN G-77. BARRY EMPHASIZED THAT G-77 POSITION ON COMMON  
FUND AND PROPOSALS IN CORREA PAPER WOULD HAVE THE EFFECT OF  
UNDERMINING EXISTING COMMODITY AGREEMENTS.

D) TECHNOLOGY TRANSFER: GOC OFFICIALS RAISED THIS AS A  
PRIMARY CONCERN OF COLOMBIA AMONG THE NIEO ISSUES, POINTED  
TO COLOMBIAN LAW ON TECHNOLOGY TRANSFER AND ANDEAN PACT  
PROVISIONS. BARRY RESPONDED THAT US FELT THAT A VOLUNTARY  
CODE OF CONDUCT WHICH WOULD STIMULATE PRIVATE SECTOR TRANSFERS  
WOULD BE AN ASSET TO DEVELOPMENT, BUT THAT THE CODE THE G-77  
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WANTS WOULD IN FACT HAVE A NEGATIVE IMPACT SINCE IT WOULD DISCOURAGE PRIVATE FLOWS.

E) ILLICIT PAYMENTS: BARRY MENTIONED THIS AS AN IMPORTANT SUBJECT RAISED BY PRESIDENT AT PANAMA MEETING. FONSECA ADMITTED THAT HE DID NOT KNOW WHAT POSITION GOC WAS TAKING ON ILLICIT PAYMENTS BUT PROMISED TO QUERY PERMREP IN GENEVA.

5. ACTION REQUESTED: THAT USUN BRIEF COLOMBIAN MISSION IN DETAIL ON RECENT DEVELOPMENTS RE NAMIBIA AND MIDDLE EAST. ALSO, EMBASSY HAS LEARNED THAT TERESA IVARS DE ZEA, WHO HAS BEEN UNDER SECRETARY FOR ECONOMIC AFFAIRS IN FOREIGN MINISTRY, WILL BE SPECIAL ASSISTANT TO LIEVANO FOR PERIOD OF LATTER'S GA PRESIDENCY AND STRONGLY RECOMMENDS THAT USUN CULTIVATE HER. SHE IS VERY CLOSE TO LIEVANO AND WELL-INFORMED, HAS BEEN HELPFUL TO EMBASSY ON NUMEROUS OCCASIONS, AND SPEAKS EXCELLENT ENGLISH.  
DREXLER

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## Message Attributes

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**TAGS:** PORG, PEPR, US, CO, WARC, UNESCO, PLO, ITU, ILO, UNHCR, UNHRC, (BARRY, ROBERT L), (BARRY, ROBERT)  
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